

BOARD AGENDA & REPORTS

Meeting of the Adelaide Park Lands Authority

Thursday 2 July 2020 at 5:30 pm

in the Colonel Light Room, Adelaide Town Hall





ADELAIDE PARK LANDS AUTHORITY

The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999 (SA)*.

As part of the Park Lands governance framework the Adelaide Park Lands Authority is the principle advisory body to the City of Adelaide and the South Australian State Government on Park Lands matters.

The Authority provides guidance around the use of and improvement to the Adelaide Park Lands through the development of the Adelaide Park Lands Management Strategy 2015 – 2025, which can be found here.

Membership The Lord Mayor; and

4 other members appointed by the Council; and

5 members appointed by the Minister.

Quorum 6

Presiding Member The Right Honourable the Lord Mayor Sandy Verschoor

Deputy Presiding MemberMs Kirsteen MackayBoard MembersMs Allison Bretones

Mr Rob Brookman AM Ms Jessica Davies-Huynh

Mr Stephen Forbes

Councillor Alexander Hyde (Deputy Lord Mayor)

Ms Stephanie Johnston

Mr Craig Wilkins Mr Ben Willsmore

Proxy Board Members Councillor Anne Moran (for Councillor Alexander Hyde)

Professor Emeritus Damien Mugavin (for Ms Stephanie Johnston)

1. Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

2. Apologies

Deputy Presiding Member - Ms Kirsteen Mackay
Board Members - Ms Jessica Davies-Huynh

Mr Stephen Forbes

3. Confirmation of Minutes – 4/6/2020 and 18/6/2020

That the Minutes of the Telecommunications meeting of the Board of the Adelaide Park Lands Authority held on 4 June 2020 and the Special Telecommunications Meeting of the Board held on 18 June 2020, be taken as read and be confirmed as an accurate record of proceedings.

- 4. Presiding Member Report
- 5. Executive Officer Report

(where relevant this may include a response/update to any undertakings given in prior meetings)

Deputations

Granted at time of Agenda Publication - 25/6/2020 - Nil

- 7. Presentations/Workshops
 - 7.1 Presentation The Adelaide Rainbow Circuit (ARC) / Adelaide Park Lands Trail (10 minutes)

Presenter: Jason Redman

Purpose: To present a unique vision for our city by developing an 'iconic' uninterrupted walk,

run, and bike circuit that snakes its way around the Adelaide Park Lands

- 8. Reports for the consideration of the Board
 - 8.1 Adelaide Park Lands Authority Annual Business Plan & Budget 2020/21 [2010/03030] [Page 3]
 - 8.2 Change to Event Footprint: Gluttony 2021 & 2022 / COVID-19 Response for Events [2020/00786] [Page 14]
- 9. Other Business

Questions on Notice / Motions on Notice - Nil at time of Agenda publication - 25/6/2020

Questions without Notice/Motions without Notice

Discussion Forum

(general matters related to the statutory functions of the Board, limited to five minutes per item, on the proviso that the matter is canvassed with the Presiding Member prior to the meeting)

10. Next Meeting and Closure

Adelaide Park Lands Authority - Annual Business Plan & Budget 2020/21

ITEM 8.1 02/07/2020 Adelaide Park Lands Authority

Program Contact:

Shanti Ditter, AD Planning, Design & Development 8203 7756

2010/03030 Public

Approving Officer:

Klinton Devenish, Director Place

EXECUTIVE SUMMARY

The Adelaide Park Lands Authority (the Authority) is established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide, which allocates an annual budget to support the administration of the Authority.

Pursuant to the *Local Government Act 1999 (SA)* and its Charter, the Authority is required to prepare an annual Business Plan and consult with Council.

RECOMMENDATION

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

1.	Adopts its 2020/21 Business Plan and Budget, as included in Attachment A to Item 8.1 on the Agenda for the
	meeting of the Board of the Adelaide Park Lands Authority held on 2 July 2020, subject to the required
	consultation with the City of Adelaide.

IMPLICATIONS AND FINANCIALS

Adelaide Park Lands Management Strategy	Not as a result of this report.
Policy	Not as a result of this report.
Consultation	As a Subsidiary, the Authority is required to consult with the City of Adelaide in the course of adopting its Business Plan and Budget. Public consultation is not required.
Resource	Not as a result of this report
Risk / Legal / Legislative	Not as a result of this report
Opportunities	Not as a result of this report
19/20 Council Budget Allocation	\$329,000 (included \$100,000 for the World Heritage Listing project and \$15,000 as a contribution to the Adelaide Park Lands Art Prize)
Proposed Council 20/21 Budget Allocation	\$237,000
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report
19/20 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

DISCUSSION

- 1. Subsidiaries are required to prepare a Business Plan and Budget pursuant to Sections 8 and 9 of Schedule 2 of the *Local Government Act 1999 (SA)*, which can be found here (Link 1 view here).
- 2. The key legislative requirements are that the:
 - 2.1. Business Plan must be consistent with the Authority's Charter.
 - 2.2. Business Plan must be reviewed annually.
 - 2.3. Authority consults with Council prior to adopting the Business Plan.
 - 2.4. Budget must deal with each principal activity on a separate basis.
 - 2.5. Budget must be consistent with Council's strategic management plans.
- 3. Additional requirements in relation to a Business Plan and Budget (performance targets, measures and processes) are made in the Adelaide Park Lands Authority's Charter, through clauses 7.5 and 7.6, which can be found here (Link 2 view here).

The Business Plan's Focus

- 4. The Authority's draft Business Plan for 2020/21 is presented in **Attachment A** to this report for consideration, and addresses the Authority's:
 - 4.1. Core responsibility of providing advice to Council and State Government on key matters relating to the Adelaide Park Lands, including development and implementation of policies, management plans and projects.
 - 4.2. Support activities such as maintaining a meeting schedule, preparing a Business Plan and Annual Report and conducting a community forum.

Draft Budget Summary

- 5. Council allocated \$329,000 for the operations of the Authority in the 2019/20 financial year, which included \$100,000 for the World Heritage Listing project and \$15,000 as a contribution to the Adelaide Park Lands Art Prize (conducted by the Adelaide Park Lands Preservation Association).
- 6. For 2020/21, the Authority's draft budget seeks an allocation from Council of \$237,000 to support the Authority's work as follows:
 - 6.1. Administrative support for the core activities of the Authority (\$152,000), including:
 - 6.1.1. Report preparation and provision of advice to the State Government and Council relating to the management of, and project plans for, the Park Lands.
 - 6.1.2. Financial and other administration, including auditing requirements.
 - 6.1.3. Preparation for meetings.
 - 6.2. Conducting a community forum (\$15,000).
 - 6.3. Promotional Work (\$5,000).
 - 6.4. Legal advice (if required) (\$5,000).
 - 6.5. Payment of sitting fees (\$46,000).
 - 6.6. Insurance (\$14,000).

World Heritage Project

- 7. No allocation within the Authority's budget is proposed for further work on the World Heritage Listing project by the Authority.
- 8. An expert review is currently underway, assessing:
 - 8.1. The feasibility of the current World Heritage proposal for the Adelaide Park Lands and City Layout.
 - 8.2. Possible synergies to be derived through a combined bid with the 'Settlement Landscapes of the Mt Lofty Ranges'.

9. Subject to the outcome of the expert review, the best way forward for the project is for the City of Adelaide to manage and conduct any further bid activity, rather than the Adelaide Park Lands Authority. The rationale being that the bid scope extends beyond the Park Lands, in that it includes the City grid and Squares and possibly also elements of the Mt Lofty Ranges.

Adelaide Park Lands Art Prize

10. The Park Lands Art Prize is a biennial event and funding is not sought in 2020/21.

Consultation with Council

- 11. The Authority's Charter requires it to consult with, and receive the approval of, Council prior to adopting its Business Plan and Budget. The Authority will be advised of the outcome of this consultation, which will occur via a report to Council in August 2020.
- 12. To clearly identify the costs of the Authority and to ensure appropriate monitoring and management of expenditure, transactions relating to the operations of the Authority are recorded and accounted for separately within Council's budget. As such, draft budget statements reflecting this separate funding arrangement are included in **Attachment A**.

Strategic Plan

13. Should any changes be required to the Authority's Business Plan and Budget as a result of the development of the Authority's Strategic Plan, variations can be sought through the Council Business Plan and budget process.

ATTACHMENTS

Attachment A - Adelaide Park Lands Authority Draft Business Plan and Budget 1 July 2020 to 30 June 2021

- END OF REPORT -

ADELAIDE PARK LANDS AUTHORITY DRAFT BUSINESS PLAN 1 JULY 2020 TO 30 JUNE 2021

LEGAL CONTEXT

The Adelaide Park Lands Authority is established pursuant to section 5 of the *Adelaide Park Lands Act 2005*. The Authority operates as a subsidiary of the City of Adelaide, pursuant to s. 42 of the *Local Government Act 1999*.

PURPOSE OF AUTHORITY – FROM THE CHARTER FOR THE ADELAIDE PARK LANDS AUTHORITY

The City of Adelaide and the State Government of South Australia are committed to protecting and enhancing the Adelaide Park Lands for the benefit of all South Australians.

The Adelaide Park Lands Authority is the key advisory body to both the City of Adelaide and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

The City of Adelaide, on behalf of its communities and the State, is committed to ensuring that the Authority delivers maximum benefit for the future of Adelaide's Park Lands as the City of Adelaide's defining feature.

In this context the Authority is established by Statute to undertake in accordance with the powers conferred by the Charter, the Functions of the Authority as set out at section 9 of the Adelaide Park Lands Act 2005.

SERVICES AND RESPONSIBILITIES - OVERVIEW

The Functions of the Authority (as set out at section 9 of the Adelaide Park Lands Act 2005) are:

- To undertake a key policy role with respect to the management and protection of the Adelaide Park Lands
- To prepare and, as appropriate, to revise, the Adelaide Park Lands Management Strategy in accordance with the requirements of the *Adelaide Park Lands Act 2005*
- To provide comments and advice on any management plan prepared by the Adelaide City
 Council or a State Authority under the Adelaide Park Lands Act 2005 or the Local Government
 Act 1999 that relates to any part of the Adelaide Park Lands, and to monitor and, as
 appropriate, to provide comments, advice or reports in relation to, the implementation or
 operation of any such plan
- To provide comments or advice in relation to the operation of any lease, licence or other form of grant of occupation of land within the Adelaide Park Lands
- On the basis of any request or on its own initiative, to provide advice to the Adelaide City Council or to the Minister on policy, development, heritage or management issues affecting the Adelaide Park Lands
- To promote public awareness of the importance of the Adelaide Park Lands and the need to ensure that they are managed and used responsibly

- To ensure that the interests of South Australians are taken into account, and that community consultation processes are established, in relation to the strategic management of the Adelaide Park Lands
- To administer the Adelaide Park Lands Fund
- To undertake or support other activities that will protect or enhance the Adelaide Park Lands, or in any other way promote or advance the objects of the *Adelaide Park Lands Act 2005*.

DRAFT BUSINESS PLAN – 1 JULY 2020 TO 30 JUNE 2021

Performance Target	Outcome	Performance Measures	Processes	Budget
		CORE RESPONSIBILITIES		
Provide advice as required to Council and the State Government on key matters relating to the Adelaide Park Lands.	Advice provided to Council and / or the State Government on strategic matters relating to the Adelaide Park Lands, primarily: Preparation and implementation of policies, management plans and enhancement projects Granting and management of leases and licences Major infrastructure projects affecting the Park Lands.	At least 10 ordinary meetings of the Authority held per year. Advice provided to Council and State Government in a timely manner. Receive at least two presentations on Park Lands planning and management related matters per year. Undertake at least one Park Lands field trip per year to facilitate greater understanding of Park Lands projects, facilities and landscapes.	Identify items requiring consideration by the Authority. Forward agenda maintained by Executive Officer. Convening, and supporting Board meetings, workshops and field trips. Members remunerated in accordance with the provisions of the Authority's Charter and Council's specific determination on fees.	\$152,000 for staff support \$46,000 for sitting fees \$5,000 for legal fees Total = \$203,000
Promotion of the Park Lands which focuses on: Raising public awareness of their values and importance Increased, appropriate use Responsible management. Promotion of the work of the Authority.	Implementation of Park Lands marketing initiatives which focus on the promotional targets. The Park Lands are marketed using available means including website, social media, brochures and financial support for the (biennial) Adelaide Park Lands Art Prize. The Authority has a web presence.	Review existing marketing activities. The public can explore the work of the Authority through a website.	Members monitor marketing improvements and/or supporting staff recommend, and the Authority determines what improvements are necessary. Reports to the Authority. The Authority determines its needs in a website.	\$5,000
Conduct of a community forum	A community forum is conducted in accordance with the requirements of the Authority's Charter.	The Community Forum meets its requirements as stated in the Charter.	An Annual Community Forum is held by the end of October in each year at a place and time determined by resolution of the Board. The public is advised of the date, location and	\$15,000

Performance Target	Outcome	Performance Measures	Processes	Budget
			agenda. The agenda will include business of a general nature aimed at reviewing the progress and direction of the Authority and shall include the following: (a) Presiding Member's report; (b) Executive Officer's report; (c) the audited financial statements for the previous Financial Year; and (d) any other general business determined by the Board to be considered at the Annual Community Forum.	
	SUP	PORTING RESPONSIBIL	ITIES	
Business Plan and Budget is in place.	Authority operates according to its required performance targets and measures, processes and budgetary constraints.	New Business Plan is adopted prior to the expiry of that currently in operation.	Prepared by Council staff. Subject to consultation with Council.	Within allocation for 'Core Responsibility' above.
Operation of General Purpose Accounts.	General purpose accounts are operational.	Council's accounting procedures met.	Maintained by Council staff.	Within allocation for 'Core Responsibility' above.
Quarterly Financial Reports	Authority makes appropriate use of available finances provided by Council.	Reports adopted and presented to Council.	Financial updates provided as required.	Within allocation for 'Core Responsibility' above.
Operation of the Adelaide Park Lands Fund which currently contains \$1000.00.	The Fund is operational.	Monies are received and expended according to the provisions of the Authority's Charter.	Administered by Council staff. Maintained by Authority.	Within allocation for 'Core Responsibility' above.
Auditing required by the Authority's Charter.	The Authority is audited according to the requirements of its Charter.	Council's external auditor and Audit Committee is satisfied the requirements are met.	Council's external auditor and Audit Committee performs the necessary tasks.	Within allocation for 'Core Responsibility' above.

Performance Target	Outcome	Performance Measures	Processes	Budget
Preparation of Annual Report.	Annual Report is prepared.	Annual Report is submitted to Council each financial year.	Prepared by Council staff and incorporated in Council's Annual Report. Copy provided to Minister responsible for the Adelaide Park Lands Act 2005.	Within allocation for 'Core Responsibility' above.
Insurance Requirements.	The Authority is insured according to the requirements of the Local Government Mutual Liability Scheme.	The Local Government Mutual Liability Scheme insures the Authority.	Maintained by Council staff.	\$14,000
TOTAL	1	1		\$237,000

Draft Budget Statements for year ending 30 June 2021

ADELAIDE PARK LANDS AUTHORITY

Statement of Comprehensive Income

for the year ended 30 June 2021

\$ '000	Notes	2021	2020
Income			
Grants, Subsidies and Contributions	2	237	329
Total Income		237	329
Expenses			
Materials, Contracts & Other Expenses	3	237	329
Total Expenses		237	329
Operating Surplus / (Deficit)			
Total Other Comprehensive Income			-
Total Comprehensive Income		-	-

ADELAIDE PARK LANDS AUTHORITY

Statement of Financial Position

for the year ended 30 June 2021

\$ '000	Y'U	Notes	2021	2020
ACCETO				
ASSETS				
Current Assets				
Cash and Cash Equivalents		5	1	1
Subtotal			1	1
Total Current Assets			1	1
TOTAL ASSETS		_ :	1	1
Net Assets		_ :	1	1
EQUITY				
Accumulated Surplus			1	1
Total Equity			1	1

ADELAIDE PARK LANDS AUTHORITY

Statement of Changes in Equity for the year ended 30 June 2021

		Accumulated	Total
\$'000	Notes	Surplus	Equity
2021			
Balance at the end of previous reporting period		1	1
Net Surplus / (Deficit) for Year		-	71
Balance at the end of period	-	1	1
2020			
Balance at the end of previous reporting period		1	1
Net Surplus / (Deficit) for Year		1	-
Balance at the end of period		1	1
ADELAIDE PARK LANDS AUTHORITY			
Statement of Cash Flows			
for the year ended 30 June 2021			
\$ '000	N	otes 2021	2020
X. O			
Cash Flows from Operating Activities			
Receipts Operating Receipts		237	329
Payments		231	328
Operating Payments to Suppliers and Employees		(237) (329)
Net Cash provided by (or used in) Operating Activities		-	-
Net Increase (Decrease) in Cash Held		-	-
Cash & Cash Equivalents at end of period		1	1
Total Cash, Cash Equivalents & Investments		1	1

Change to Event Footprint: Gluttony 2021 & 2022 / COVID-19 Response for Events

ITEM 8.2 02/07/2020 Adelaide Park Lands Authority

Program Contact:Christie Anthoney, AD

Community & Culture 8203 7444

2020/00786 Public

Approving Officer:Clare Mockler, Deputy CEO &
Director Culture

EXECUTIVE SUMMARY

The Gluttony event footprint will need to change for the remainder of their existing Multi-Year Event Licence which is for an event to be held in 2021 and in 2022, as the Quentin Kenihan Inclusive Playspace will overlap with the existing footprint when the Playspace is constructed this year. Gluttony have proposed a new footprint omitting the Playspace area and expanding into new areas of the park to enable the event to retain its current offering and also showcase and celebrate the natural and built features of the park with the delivery of a new experience and show centred around the Lake.

The report outlines the measures that Gluttony would put in place to maximise usual public access through the park during their occupation of the proposed additional section. It also provides the results of public consultation and specifies the action that Gluttony would take to protect the additional section of Rymill Park they propose to use.

The report also identifies temporary measures to ensure we can be flexible and consistent in decision making to support all events to return to the Park Lands as COVID-19 restrictions on mass gatherings are lifted while ensuring public health considerations remain at the forefront of event planning.

RECOMMENDATION

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

- 1. Supports the proposal for the change to the Gluttony event footprint as defined in the map, Attachment A to Item 8.2 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 2 July 2020, for the remainder of their existing Multi-Year Event Licence which is for an event to be held in 2021 and in 2022.
- 2. Supports formalising amendments to existing multi-year licences for events commencing until 30 June 2021 that may be required for an event to fulfil their COVID-19 Response Plan including:
 - 2.1 Changes in event site location
 - 2.2 Significant changes in event concept
 - 2.3 Significant changes to the event footprint
 - 2.4 Significant changes to the trading hours of the event
- 3. Supports not charging additional Park Lands Site Fees for events commencing up until 30 June 2021 where there is the need for an event to increase the extent of their site or period of occupancy to fulfil their COVID-19 Response Plan.

Adelaide Park Lands Authority - Board Meeting - 2 July 2020

IMPLICATIONS AND FINANCIALS

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Adelaide Park Lands	Events in the Park Lands fulfil outcomes and strategies within the Adelaide Park Lands Management Strategy including:		
Management Strategy	Create places and attractions that set the Park Lands apart.		
Strategy	Host diverse events, from small to large, in more places more often.		
	All events are assessed against the Adelaide Park Lands Event Management Plan 2016-2020 (APLEMP) through the application process.		
Policy	The Gluttony event is considered consistent with the APLEMP and suitable for Rymill Park/ Murlawirrapurka because the site is appropriate for arts and culture events that are accessible to the general public.		
	The APLEMP nominates operating hours for Park Lands event sites.		
	Change to Gluttony Event Footprint: 2021 & 2022		
Consultation	Public Consultation occurred from 1 – 22 June 2020. Public Consultation occurred to help identify impacts that Gluttony and the Council should consider before making a final decision regarding the event footprint for 2021 and 2022. There were 30 individuals who made a total of 51 visits and 4 people lodged a submission. The results of the public consultation are included as part of this report.		
	We are working through the feedback received in the consultation.		
	Response to COVID-19 for Events		
	Not applicable		
Resource	All Park Lands events are facilitated within existing resources.		
	Change to Gluttony Event Footprint: 2021 & 2022		
	As a requirement of the Multi-Year Event Licence, Gluttony must submit a Risk Management Plan annually, prior to each event.		
	The lake in Rymill Park/ Murlawirrapurka may at short notice need to be closed if dictated by water quality test results. This may impact Gluttony's ability to deliver exactly what they plan for it. The event is aware of this risk and will consider action to be taken if this should occur, through their Risk Assessment process.		
Risk / Legal / Legislative	Construction of the Quentin Kenihan Inclusive Playspace is scheduled to be completed ahead of the Gluttony 2021 event. Access to the Playspace will be maintained at all times during the event's occupancy but some entrances will be impeded. This may create the perception that the new Inclusive Playspace is not accessible. The event has designed the new footprint to ensure access to the Playspace from a DDA compliant path is maintained from outside the site throughout their occupancy as well as from within the Gluttony event site at particular times. Accessibility will be promoted through signage and via social media when the event is in the park.		
	We are assessing Crime Prevention Through Environmental Design (CPTED) risks outside of the event footprint. Mitigation strategies will be explored through the Report to Council.		
	Some matters were raised through the public consultation which can be perceived to have some degree of risk. Mitigation strategies for these matters will be explored through the Report to Council.		
	Response to COVID-19 for Events		
	As a condition of hire, all events are required to submit a Risk Management Plan prior to their event.		

	Additionally, until further notice, all events are required to submit a COVID-19 Response Plan outlining the measures they are taking to keep event patrons and staff safe in the context of the COVID-19 Pandemic to minimise the risk of spreading COVID-19. It may be perceived that Public Consultation would ordinarily be expected prior to granting some change requests. However, we would undertake internal consultation and targeted external consultation to identify any impacts for consideration where assessed as appropriate. Any Public Consultation required by legislation would be undertaken accordingly.
	Change to Gluttony Event Footprint: 2021 and 2022
	Gluttony is designing an interesting and engaging experience for Adelaide Fringe Festival patrons and visitors to the City of Adelaide, which celebrates the attributes of one of the most popular sections of Adelaide's Park Lands. The lake centric concept and installations will be developed by Gluttony's Adelaide-based team, with the intention that this will be the first in a series of such experiences created by this local group.
Opportunities	Response to COVID-19 for Events
Оррогилиез	The measures proposed support events to return to the Park Lands with COVID-19 public health considerations at the forefront of their planning.
	As the situation with COVID-19 restrictions continues to evolve rapidly, we will be positioned to quickly respond to Multi-Year Licence change requests related to the fulfilment of a COVID-19 Response Plan.
	Further, the measures ensure we are limiting the increase in financial burden to events from COVID-19 which may prove to be cost prohibitive for organisers.
19/20 Council Budget Allocation	Not as a result of this report
Proposed Council 20/21 Budget Allocation	Not as a result of this report
Life of Project,	The Multi-Year Event Licence for Gluttony has years 2021 and 2022 remaining.
Service, Initiative or (Expectancy of) Asset	Response to COVID-19 for Events is being sought for events commencing until 30 June 2021.
19/20 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

DISCUSSION

- 1. The Gluttony event has been held in Rymill Park/ Murlawirrapurka during the Adelaide Fringe Festival since 2011.
- 2. Since then, it has grown from a one tent food and wine event into one of the largest Arts venue hubs of the Adelaide Fringe Festival.
- 3. In 2018, Gluttony were awarded a five-year Multi-Year Event Licence for use of Rymill Park/ Murlawirrapurka to deliver the Gluttony event each year until 2022.
- 4. The Multi-Year Event Licence was offered following consultation with APLA and the community via Public Consultation on the event footprint and proposed event management approaches.
- 5. The event footprint increased from 2018 2020 with the changes and supporting event management approaches negotiated and approved under delegation.
- 6. The Quentin Kenihan Inclusive Playspace is scheduled to be constructed ahead of the 2021 Gluttony event and would overlap with the area currently approved for use by Gluttony (refer **Attachment A**).
- 7. The Gluttony event footprint therefore needs to change for the remaining term of the Multi-Year Event Licence.
- 8. Gluttony have proposed a new footprint (refer **Attachment A**) to enable the event to retain its current offering and also deliver a new experience and show centred around the lake, whilst still maintaining public access to the lake, new Playspace and kiosk.
- 9. The proposed new area that is under consideration as part of this report is outlined in purple without any red shading in **Attachment A**. The area that is outlined in purple with the red shading behind it in **Attachment A** is already approved for use by Gluttony as part of their existing Multi-Year Event Licence.
- 10. Gluttony have described that the new experience will celebrate and showcase beautiful Rymill Lake in a fresh and interesting way and would:
 - 10.1. Incorporate lighting and projections over the lake and physical installations and performers on a walking route around the water.
 - 10.2. Allow members of the public to enter the lakeside space and undertake the experience, which can be enjoyed in a passive way, observing in the way one would at a gallery.
 - 10.3. Allow visitors to choose a more active experience, interacting with the installation and 'solving' what would be a progressive quest around the lake.
 - 10.4. Enable a line of sight from Gluttony's food stalls and bars on the eastern side of the lake; however, the event itself would be one that has to be entered.
- 11. The site redesign into additional areas of the park has also necessarily considered the engineering requirements of each venue as it relates to the Park Lands, for example some venues require a specific land gradient and there must be sufficient gap between tree protection zones to accommodate tent ropes, pegs and weights.
- 12. In 2021, the Gluttony event setup will commence from 29 January 2021 and pull down will be completed by 29 March 2021. The event period will be 18 February to 21 March 2021.
- 13. The 2022 event period will align with the 2022 Adelaide Fringe Festival dates which are to be announced. The total event setup and pull-down period will be 28 days.
- 14. The proposed new footprint represents a significant change from what was originally approved in the Multi-Year Event Licence and we are therefore consulting with APLA and the community through Public Consultation ahead of a decision of Council.

Public Consultation

- 15. Public Consultation for the change to the Gluttony footprint was administered via *Your Say Adelaide* between 1 and 22 June 2020 and the results are included here (Link 1 view here).
- 16. The purpose of the Public Consultation was to help identify any impacts that Gluttony and the Council should consider before a final decision is made regarding the event footprint for 2021 and 2022.
- 17. The consultation was promoted via Public Notice and a number of key stakeholders were also directly informed of the public consultation including:
 - 17.1. City of Adelaide Access and Inclusion Panel;
 - 17.2. Superloop Adelaide 500;
 - 17.3. Adelaide Bowling Club;
 - 17.4. Rymill Park Kiosk Lessee;
 - 17.5. South East City Residents Association.
- 18. The themes of the feedback were:
 - 18.1. Protection of the new Playspace and access to the Adult Change Facility (which is part of the proposed future toilet block) after 5pm and during Gluttony;
 - 18.2. Support for the Gluttony change of footprint;
 - 18.3. Disapproval of the proposed Gluttony footprint and Council;
 - 18.4. Public access to the East to West bitumen path from Dequetteville Tce to East Tce and ensuring the event does not extend into the Adelaide 500 Declared Area.
- 19. We are addressing the Public Consultation feedback received (refer Link 1- Public Consultation Report view <u>here</u>) and will provide a further update on each matter raised through a report to Council. Based on the feedback received, we support the event's proposed new footprint which has been amended to ensure it does not encroach on the Superloop Adelaide 500 Declared Area.
- 20. Public Consultation for the proposed response to COVID-19 for events is not required.

Event Management Approaches for Gluttony

Protection of the Park Lands

- 21. As part of the existing Multi-Year Event Licence Agreement with the City of Adelaide, Gluttony is responsible for the financial cost of any remediation required as a result of their events. This has always been the case for the event and would remain applicable for Gluttony in 2021 and 2022.
- 22. However, in order to minimise impact to the Park Lands, Gluttony must also undertake rigorous site management, centred around the protection and care of the Park Land environment.
- 23. This requirement would extend to the new section of park that it proposes to use and includes but is not limited to the following:
 - 23.1. Tree protection zones established.
 - 23.2. Ground protection for high traffic areas.
 - 23.3. Site watering and treatments throughout Gluttony's occupancy.
 - 23.4. Buildings elevated off the ground to protect the grass.
 - 23.5. Resting sections of site to enable new grass growth.
 - 23.6. Controlled vehicle movement only.
 - 23.7. Participation in council's water quality testing regime for the lake and responsive to any direction given.
 - 23.8. Full compliance with any direction to ensure the welfare of local fauna which includes waterfowl and possums.
 - 23.9. Ongoing site assessments with Council to monitor site conditions and collaborate on solutions.

Pathway Access

- 24. Key pathways will be opened for general public access through the site during peak usage times over the event period.
- 25. We are continuing to work with the event to further maximise pathway access where possible.
- 26. During the event set-up and pull-down periods, the event footprint is a work site and must be closed for safety and site security. However, where possible, the event setup and pull down will be completed in a staged approach to maximise usual community access to the park.

Lake Access

- 27. Public access to the lakefront and bank will be maintained at all times during the event's occupancy from the southern side, outside of the event footprint which is defined by the red line on the map (refer **Attachment A**).
- 28. Access to the lakefront will be maintained from within the event site during the event period at peak times when key pathways are opened and whenever the event is operating.
- 29. Access will be maintained to the lake inside the Gluttony footprint for the paddle boats managed by the kiosk.

Quentin Kenihan Inclusive Playspace Access

- 30. Access will be maintained to the new Playspace at all times during Gluttony's occupancy of the park. The suggested access points for the Playspace when Gluttony is in place are indicated on the map (refer **Attachment A**).
- 31. Additionally, the event will ensure access to the Playspace is maintained from within the Gluttony site during daytime event operating hours. From 5pm on event days, access to the Playspace from within the Gluttony site will be closed to ensure it is protected from unintended use when the venue is running.
- 32. During the event setup and pull-down periods, the event footprint is a work site and must be closed for safety and site security. During these periods, public access to the Playspace via the Gluttony site will not be possible but it will still be accessible from outside of the Gluttony site.

Kiosk Access

- 33. The kiosk is situated outside of the new Gluttony proposed event footprint so it will be accessible at all times from outside of the event.
- 34. Additionally, Gluttony will ensure that access to the kiosk is maintained from within the Gluttony site during daytime event operating hours by opening a section of fence line that is located closest to the kiosk whenever the kiosk is open.
- 35. Outside of event operating hours during the event period, key pathways will be opened for general public access through the site at peak usage times. This includes the path leading to the kiosk.

COVID-19 Pandemic

- 36. All City of Adelaide event applications and approvals are subject to the Event Organisers complying with relevant laws, regulations, and restrictions in respect of the outbreak of the Human Disease named COVID-19.
- 37. At the time of writing this report, some small events, for example wedding ceremonies, funerals and non contact sporting events have been able to continue under the current restrictions with a COVID Safe Plan in place, however restrictions on mass gatherings currently prevent Medium and Major events from occurring in the Park Lands.
- 38. Until advised otherwise, all events are now required to develop and fulfil a COVID-19 Response Plan for their event which outlines the measures they are taking to keep event patrons and staff safe in the context of the COVID-19 Pandemic to minimise the risk of spreading COVID-19.
- 39. We do not yet know what the South Australian Directions or restrictions may be with respect to mass gatherings and social distancing for the remainder of the financial year.
- 40. However, at the time of writing this report, we are working with Events South Australia to develop a plan for approval by SA Health to guide the return of mass gatherings in the City including the Park Lands this financial year.
- 41. Further variations to the Gluttony event footprint and operating conditions may be necessary for the event to fulfil a COVID-19 Response Plan in 2021 and or 2022 to meet the South Australian Directions or restrictions that apply at the time.

- 42. We have identified that it may be necessary for some events, including Gluttony, to further vary their usual site occupancy to fulfil their COVID-19 Response Plans. For example:
 - 42.1. Increase their site footprint or extend to additional or alternative sites without significantly increasing patron capacity to achieve social distancing ratios;
 - 42.2. Add additional days to their site occupancy to increase the gaps between shows so that patrons can leave the site before the next crowd arrives:
 - 42.3. Extended trading hours to increase the gaps between shows so that patrons can leave the site before the next crowd arrives; or
 - 42.4. Add additional days to their site occupancy to allow for the installation of additional entrances and site delineation.
- 43. We have also identified that some events may need to temporarily change their event concept or model to better ensure financial viability.
- 44. For Multi-Year Licence holders, these types of changes may ordinarily prompt a reconsideration of Council.
- 45. We have experienced that the South Australian Directions and associated restrictions in relation to COVID-19 can change rapidly and in order to respond with comparative efficiency are seeking:
 - 45.1. Delegated authority for our Chief Executive Officer or delegate to authorise changes to existing Multi-Year Event Licences for events commencing up until 30 June 2021 that would ordinarily be subject to a decision of Council where the change is necessary in order to fulfil a COVID-19 Response Plan approved by us.
- 46. Reports indicate that arts and recreation have been one of the biggest industries impacted by COVID-19 (Deloitte 29/4/20).
- 47. We are seeking to ensure that we limit the additional financial burden that events may experience if they need to increase their usual site occupancy in order to fulfil their COVID-19 Response Plan and propose that we do not charge additional Park Lands Site Fees for those events.
- 48. This is consistent with the action being taken by the Adelaide Town Hall which is supporting clients and offering venue flexibility in order to accommodate event bookings that have been impacted by social distancing restrictions. Clients are able to host their events in the larger venues at the same rate as the smaller venue spaces.
- 49. All Park Lands events would remain financially responsible for the true costs associated with any remediation required because of an event. However, we continue to have a focus on supporting events to minimise damage to the Park Lands and therefore the associated remediation costs through the provision of advice and by collaborating on site solutions with our Infrastructure Management and Horticulture Teams.

ATTACHMENTS

Attachment A - Change to Gluttony Event Footprint

- END OF REPORT -

Change to Gluttony Event Footprint



Gluttony 2020 Event Footprint (43,000m2*) & area currently approved for use by Gluttony

Proposed Gluttony 2021 & 2022 Footprint (44,000m2)*

Rymill Lake area of water inside Proposed Gluttony 2021 & 2022 Footprint (8000m2)*

Quentin Kenihan Inclusive Playspace (QKIP) Footprint

Best gates to access QKIP outside of Gluttony 2021 & 2022

Gate to access QKIP from inside Gluttony 2021 & 2022